STATE OF NEW HAMPSHIRE  
DEPARTMENT OF EDUCATION  
BUREAU OF VOCATIONAL REHABILITATION  
Home Modification Consultant and General Contractor Services  

RFP 2020-VR-1  

Section 1 – Overview and Schedule  

A. Executive Summary  

The purpose of this RFP is to solicit proposals for individuals skilled in construction trades, knowledgeable about accessibility requirements, Building Officials and Code Administrators (BOCA) certifiable, Barrier Free Design Code of the State of New Hampshire and the accessibility criteria for the Americans with Disabilities Act.  

The proposal shall demonstrate how the contractor will work in partnership with the Department of Education, Bureau of Vocational Rehabilitation (NHVR) to inspect residential job sites, develop drawings for home modifications, specifications for material, and prepare invitations to bid and inspect and certify home modifications during construction. NHVR provides on average one to three home modifications per year with costs being as high as $100,000 across the State. NHVR may enter into a contract with multiple entities for services dependent on the locations in which the consultant services.  

Bidders should have insurance and worker’s compensation insurance levels commensurate with industry standards.  

B. Schedule  

The following table provides a Schedule of Events for this RFP through contract finalization and approval. The Agency reserves the right to amend this Schedule at its sole discretion and at any time through a published Addendum.  

<table>
<thead>
<tr>
<th>EVENT</th>
<th>DATE</th>
<th>LOCAL TIME</th>
</tr>
</thead>
<tbody>
<tr>
<td>RFP Released to Proposers (Advertisement)</td>
<td>12/18/19</td>
<td></td>
</tr>
<tr>
<td>Proposer Inquiry Period Ends</td>
<td>1/3/20</td>
<td>5 PM</td>
</tr>
<tr>
<td>Final Agency Responses to Proposer Inquiries</td>
<td>1/17/20</td>
<td>5:00 PM</td>
</tr>
<tr>
<td>Proposers Submit Proposals</td>
<td>2/7/20</td>
<td>2:30 PM</td>
</tr>
<tr>
<td>Estimated Notification of Selection and Begin Contract Negotiations</td>
<td>2/21/20</td>
<td></td>
</tr>
<tr>
<td>Governor &amp; Council Contract Development (estimated)</td>
<td>March 2020</td>
<td></td>
</tr>
<tr>
<td>Governor &amp; Council Approval (estimated)</td>
<td>April 2020</td>
<td></td>
</tr>
</tbody>
</table>
Section 2 - Description of Agency/Program Issuing the Request for Proposals

New Hampshire Bureau of Vocational Rehabilitation assists eligible New Hampshire citizens with disabilities to secure suitable employment and financial and personal independence by providing appropriate individualized rehabilitation services necessary. Vocational Rehabilitation is a joint State/Federal program that seeks to empower people to make informed choices, build viable careers, and live more independently in the community. Home modifications can be a service paid for by the program if it is required to ensure the participant can obtain and maintain employment.

Section 3 – Proposed Scope of Work

The following services will be provided by the home modification consultant(s):

3.1 The home modification consultant will inspect the home modification site to assess the accessibility needs of the Participant providing an initial recommendation report detailing potential needs and estimated costs to NHVR. If necessary the home modification consultant will collaborate with an assessment company that would provide recommended home modifications and/or technology.

3.2 Inspection of the job site, develop detailed drawings for modifications, specifications for materials and methods, prepare invitation to bid, and provide drawings to contractors who indicate an interest in bidding on a specific modification, conduct a walkthrough at the job site to review all aspects of the project with contractors who indicate an interest in bidding on the project.

3.3 The home modification consultant will review the bids, compare line items and recommend the contractor to be selected. Plans will be reviewed to ensure that all codes are met. The home modification consultant will check references indicated on the contractor application as well as proof of insurance.

3.4 Once the project has been approved and formal authorization given, construction will begin. The home modification consultant, state coordinator, program Participant, and local office will inspect the work being done at appropriate stages of construction and sign a certificate of completion upon project closure.

3.5 Contractor agrees to utilize maximum effort in completing services in the most expeditious and economical manner consistent with the best interest of the State of New Hampshire and the United States and that the above prices are no higher than those currently charged to other users for like quality and quantity.

Section 4 – Process for Submitting a Proposal

A. Proposal Submission, Deadline, and Location Instructions

Proposals submitted in response to this RFP must be received by the Department of Education, no later than the time and date specified in the Schedule section, herein. Proposals may be
submitted by (U.S. Mail, Delivery Service, In Person or Electronic) Proposals must be addressed to:

State of New Hampshire  
Department of  

    c/o  

Christopher Semonelli

Proposals must be clearly marked as follows:

STATE OF NEW HAMPSHIRE  
RESPONSE TO RFP 2020-VR-1  
Home Modification Consultant and General Contractor Services

Unless waived as a non-material deviation in accordance with Section 6B, late submissions will not be accepted and will be returned to the proposers unopened. Delivery of the Proposals shall be at the Proposer’s expense. The time of receipt shall be considered when a Proposal has been officially documented by the Agency, in accordance with its established policies, as having been received at the location designated above. The Agency accepts no responsibility for mislabeled mail or mail that is not delivered or undeliverable for whatever reason. Any damage that may occur due to shipping shall be the Proposer’s responsibility.

All Proposals submitted in response to this RFP must consist of at least:

a) One (1) original and _four_ (x) clearly identified copies of the Proposal, including all required attachments;

b) One (1) original clearly identified _electronic_ copy of the Proposal, including all required attachments contained on digital media such as a flash drive;

c) One electronic copy of the Proposal with all Confidential Information fully redacted, as provided for in Section 7E of this RFP.

Proposers who are ineligible to bid on proposals, bids or quotes issued by the Department of Administrative Services, Division of Procurement and Support Services pursuant to the provisions of RSA 21-I:11-c shall not be considered eligible for an award under this proposal.

B. Proposal Inquiries

All inquiries concerning this RFP, including but not limited to, requests for clarifications, questions, and any changes to the RFP, shall be submitted via email to the following RFP designated Points of Contact:

    TO: Christopher Semonelli at Christopher.SemonelliJr@doe.nh.gov and Louise Belanger at Louise.Belanger@doe.nh.gov  
    CC: Kate Hamilton at Katherine.Hamilton@doe.nh.gov
Inquiries must be received by the Agency’s RFP Points of Contact no later than the conclusion of the Proposer Inquiry Period (see Schedule of Events section, herein). Inquiries received later than the conclusion of the Proposer Inquiry Period shall not be considered properly submitted and may not be considered.

The Agency intends to issue official responses to properly submitted inquiries on or before the date specified in the Schedule section, herein; however, this date is subject to change at the Agency’s discretion. The Agency may consolidate and/or paraphrase questions for sufficiency and clarity. The Agency may, at its discretion, amend this RFP on its own initiative or in response to issues raised by inquiries, as it deems appropriate. Oral statements, representations, clarifications, or modifications concerning the RFP shall not be binding upon the Agency. Official responses by the Agency will be made only in writing by the process described above. Vendors shall be responsible for reviewing the most updated information related to this RFP before submitting a proposal.

C. Restriction of Contact with Agency Employees

From the date of release of this RFP until an award is made and announced regarding the selection of a Proposer, all communication with personnel employed by or under contract with the Agency regarding this RFP is forbidden unless first approved by the RFP Points of Contact listed in the Proposal Inquiries section, herein. Agency employees have been directed not to hold conferences and/or discussions concerning this RFP with any potential contractor during the selection process, unless otherwise authorized by the RFP Points of Contact. Proposers may be disqualified for violating this restriction on communications.

D. Validity of Proposal

Proposals must be valid for one hundred and eighty (180) days following the deadline for submission of Proposals in Schedule of Events, or until the Effective Date of any resulting Contract, whichever is later.

SECTION 5 - Content and Requirements for a Proposal

Proposals shall follow the below format and provide the required information set forth below:

SECTION 6 – Evaluation of Proposals

A. Criteria for Evaluation and Scoring

Each responsive Proposal will be evaluated and considered with regard to the following criteria:

Must list categories being reviewed (e.g. Solution proposed, Qualifications and Experience, Technical Expertise, Cost) with a brief description of what the evaluation team will be reviewing
and an indication of the number of points provided for each category. If the category is graded as a Pass/Fail or Pass/No Pass criteria, it should be noted in this section.

If the Agency, determines to make an award based on these evaluations, the Agency will notify the selected Proposer(s). Should the Agency be unable to reach agreement with the selected Proposer(s) during Contract discussions, the Agency may then undertake Contract discussions with the next preferred Proposer and so on, or the Agency may reject all proposals, cancel this RFP, or solicit new Proposals under a new acquisition process.

The Agency will use a scoring scale of 100 points, a maximum of 15 points awarded based on the Price Proposal, a maximum of 85 points awarded for the Technical Proposal, which will be distributed as set forth in the table below.

<table>
<thead>
<tr>
<th>TECHNICAL SCORING</th>
<th>POINTS</th>
</tr>
</thead>
<tbody>
<tr>
<td>Statement outlining the overall approach for section 3 to be employed by the bidder</td>
<td>20</td>
</tr>
<tr>
<td>Detailed plan of action including proposed strategies and activities to be carried out to provide the services outlined in Section 3 above</td>
<td>35</td>
</tr>
<tr>
<td>Description of the bidder’s organizational capabilities to deliver the services, including a brief description of their company, a history of their firm’s and/or personal experience in implementing similar projects, including at least once example if a completed project of comparable scope. A description of related experience in the field, and comprehensive résumés for all staff who will work on this project and three references along with your proposal.</td>
<td>30</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>COST PROPOSAL/BUDGET PROPOSAL</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>A detailed cost proposal/budget proposal explaining how consultant costs will be determined for each job outlining travel time fees and mileage costs and rate(s) of pay.</td>
<td>15</td>
</tr>
</tbody>
</table>

| TOTAL POTENTIAL TECHNICAL AND COST PROPOSAL POINTS AWARDED | 100 |

The Agency will select a Proposer based upon the criteria and standards contained in this RFP and from applying the weighting in this section. Oral interviews and reference checks, to the extent they are utilized by the Agency, will be used to refine and finalize scores.

**B. Planned Evaluations**

The Agency plans to use the following process:

- Initial screening to ensure that the Proposals are in compliance with submission requirements;
- Preliminary evaluation of the Proposals;
- Oral interviews and Product Demonstrations (if necessary);
- Final Evaluation of Technical Proposals and scoring;
- Final Evaluation of [other categories] and scoring (If Applicable);
- Review of Cost Proposals and final scoring;
• Best and Final Offer (BAFO) if appropriate; and
• Select the highest scoring Proposer (s) and begin contract negotiation.

C. Initial Screening

The Agency will conduct an initial screening step to verify Proposer compliance with the technical submission requirements set forth in the RFP and the minimum content set forth in Section 5 of this RFP. The Agency may waive or offer a limited opportunity to cure immaterial deviations from the RFP requirements if it is determined to be in the best interest of the State.

D. Preliminary Technical Scoring of Proposals

The Agency will establish an evaluation team to initially score the Technical Proposals. This evaluation team will review the technical proposals and give a preliminary score to the technical proposals under the guidelines set forth in Section 6. Should a Proposer fail to achieve 70 Points in the preliminary scoring, it will receive no further consideration from the evaluation team.

E. Oral Interviews and Product Demonstrations

If the Agency determines that it is appropriate, proposers may be invited to oral interviews and/or product demonstrations including demonstrations of any proposed automated systems or technology components. The Agency retains the sole discretion to determine whether to conduct oral interviews, with which proposers; and the number of interviews. Proposers are advised that the Agency may decide to conduct interviews with less than all responsive proposers.

The purpose of oral interviews and product demonstrations is to clarify and expound upon information provided in the written Proposals. Proposers are prohibited from altering the basic substance of their Proposals during the oral interviews and product demonstrations. The Agency may ask the Proposer to provide written clarifications of elements in their Technical Proposal regardless of whether it intends to conduct Oral Interviews.

Information gained from oral interviews and product demonstrations will be used to refine technical review scores assigned from the initial review of the Proposals.

F. Final Technical Scoring of Proposals

Following Oral Interviews, Product Demonstrations, Reference Checks (if appropriate) and/or review of written clarifications of proposals requested by the Agency, the evaluation team will determine a final score for each Technical Proposal.

G. Price Proposal Review

Price proposals will be reviewed upon completion of the final technical scoring of proposals. The Proposer’s Price Proposal will be allocated a maximum potential score of 15 points. Proposers are advised that this is not a low bid award and that the scoring of the price proposal will be
combined with the scoring of the technical proposal to determine the overall highest scoring Proposer.

The following formula will be used to assign points for costs:

\[
\text{Proposer's Price Score} = \left( \frac{\text{Lowest Proposed Price}}{\text{Proposer's Proposed Price}} \right) \times \text{Number of Points for Score}
\]

For the purpose of use of this formula, the lowest proposed price is defined as the lowest price proposed by a Proposer who has scored above the minimum necessary for consideration on the Technical Score.

H. No Best and Final Offer

The Proposal should be submitted initially on the most favorable terms, which the proposer can offer. There will be no best and final offer procedure. The Proposer should be prepared to accept this RFP for incorporation into a contract resulting from this RFP. Contract negotiations may incorporate some or all of the Proposal.

-OR-

Best and Final Offer (BAFO)

Upon completion of the scoring process outlined in Section 6, the Agency may, at its sole option, invite the highest scoring Proposers to submit a “Best and Final Offer” for the Agency’s consideration. The Agency reserves the right to select the Proposer based solely on the initial proposals and is under no obligation to solicit or accept a BAFO from any proposers. As the Agency may not request a Best and Final Offer, Proposers are encouraged to provide their most competitive prices in their initial proposals.

The Best and Final Offer (BAFO) is a one-time invitation only process for a proposer to submit its lowest priced offer for the Agency’s consideration. In its invitation to submit a BAFO, the Agency will provide a deadline submission date for the BAFO. The Agency may communicate in writing any price/cost targets that the Agency is seeking in the BAFO. If such target(s) is provided, the Agency will do so uniformly to all Proposers selected to participate in the BAFO. All restrictions on contact with State employees outlined in Section 4C shall remain in effect for the BAFO period.

Each invited Proposer may only make one BAFO. The BAFO may not alter the substance of the Proposer’s technical proposal. The BAFO may only amend the Proposer’s initial price proposal.

To the extent the Agency solicits and receives a BAFO pursuant to this section, the Agency will re-score the BAFO participants’ price proposals after review of the BAFO in accordance with section 6G (Calculation of the Price Proposal Score). The Agency will not select a Proposer based on the lowest priced BAFO proposal. A final selection, if any, shall be based on the combined score of the technical proposal and BAFO price proposal. Only those Proposers who were invited to submit a BAFO will be considered for the award.
I. Final Selection

The Agency will conduct a final selection based on the final evaluation of the initial proposals or, if requested, as a result of the Best and Final Offer and begin contract negotiations with the selected Proposer(s).

J. Rights of the Agency in Accepting and Evaluating Proposals

The Agency reserves the right to:

- Make independent investigations in evaluating Proposals;
- Request additional information to clarify elements of a Proposal;
- Waive minor or immaterial deviations from the RFP requirements, if determined to be in the best interest of the State;
- Omit any planned evaluation step if, in the Agency’s view, the step is not needed;
- At its sole discretion, reject any and all Proposals at any time; and
- Open contract discussions with the second highest scoring Proposer and so on, if the Agency is unable to reach an agreement on Contract terms with the higher scoring Proposer(s).

SECTION 7 – Terms and Conditions Related To The RFP Process

A. RFP Addendum

The Agency reserves the right to amend this RFP at its discretion, prior to the Proposal submission deadline. In the event of an addendum to this RFP, the Agency, at its sole discretion, may extend the Proposal submission deadline, as it deems appropriate.

B. Non-Collusion

The Proposer’s signature on a Proposal submitted in response to this RFP guarantees that the prices, terms and conditions, and Work quoted have been established without collusion with other Proposers and without effort to preclude the Agency from obtaining the best possible competitive Proposal.

C. Property of the Agency

All material received in response to this RFP shall become the property of the State and will not be returned to the proposer. Upon Contract award, the State reserves the right to use any information presented in any Proposal.

D. Confidentiality of a Proposal

Unless necessary for the approval of a contract, the substance of a proposal must remain confidential until the Effective Date of any Contract resulting from this RFP. A Proposer’s
disclosure or distribution of Proposals other than to the Agency will be grounds for disqualification.

E. Public Disclosure

Pursuant to RSA 21-G:37, all responses to this RFP shall be considered confidential until the award of a contract. At the time of receipt of proposals, the Agency will post the number of responses received with no further information. No later than five (5) business days prior to submission of a contract to the Department of Administrative Services pursuant to this RFP, the Agency will post the name, rank or score of each proposer. In the event that the contract does not require Governor & Executive Council approval, the Agency shall disclose the rank or score of the Proposals at least 5 business days before final approval of the contract.

The content of each Proposer’s Proposal shall become public information upon the award of any resulting Contract. Any information submitted as part of a response to this request for proposal (RFP) may be subject to public disclosure under RSA 91-A. In addition, in accordance with RSA 9-F:1, any contract entered into as a result of this RFP will be made accessible to the public online via the website Transparent NH (http://www.nh.gov/transparentnh/). However, business financial information and proprietary information such as trade secrets, business and financial models and forecasts, and proprietary formulas may be exempt from public disclosure under RSA 91-A:5, IV. If you believe any information being submitted in response to this request for proposal, bid or information should be kept confidential as financial or proprietary information; you must specifically identify that information in a letter to the agency, and must mark/stamp each page of the materials that you claim must be exempt from disclosure as “CONFIDENTIAL”. A designation by the Proposer of information it believes exempt does not have the effect of making such information exempt. The Agency will determine the information it believes is properly exempted from disclosure. Marking of the entire Proposal or entire sections of the Proposal (e.g. pricing) as confidential will neither be accepted nor honored. Notwithstanding any provision of this RFP to the contrary, Proposer pricing will be subject to disclosure upon approval of the contract. The Agency will endeavor to maintain the confidentiality of portions of the Proposal that are clearly and properly marked confidential.

If a request is made to the Agency to view portions of a Proposal that the Proposer has properly and clearly marked confidential, the Agency will notify the Proposer of the request and of the date the Agency plans to release the records. By submitting a Proposal, Proposers agree that unless the Proposer obtains a court order, at its sole expense, enjoining the release of the requested information, the Agency may release the requested information on the date specified in the Agency’s notice without any liability to the Proposers.

F. Non-Commitment

Notwithstanding any other provision of this RFP, this RFP does not commit the Agency to award a Contract. The Agency reserves the right, at its sole discretion, to reject any and all Proposals,
or any portions thereof, at any time; to cancel this RFP; and to solicit new Proposals under a new acquisition process.

G. Proposal Preparation Cost

By submitting a Proposal, a Proposer agrees that in no event shall the Agency be either responsible for or held liable for any costs incurred by a Proposer in the preparation of or in connection with the Proposal, or for Work performed prior to the Effective Date of a resulting Contract.

H. Ethical Requirements

From the time this RFP is published until a contract is awarded, no bidder shall offer or give, directly or indirectly, any gift, expense reimbursement, or honorarium, as defined by RSA 15-B, to any elected official, public official, public employee, constitutional official, or family member of any such official or employee who will or has selected, evaluated, or awarded an RFP, or similar submission. Any bidder that violates RSA 21-G:38 shall be subject to prosecution for an offense under RSA 640:2. Any bidder who has been convicted of an offense based on conduct in violation of this section, which has not been annulled, or who is subject to a pending criminal charge for such an offense, shall be disqualified from bidding on the RFP, or similar request for submission and every such bidder shall be disqualified from bidding on any RFP or similar request for submission issued by any state agency. A bidder that was disqualified under this section because of a pending criminal charge which is subsequently dismissed, results in an acquittal, or is annulled, may notify the department of administrative services, which shall note that information on the list maintained on the state’s internal intranet system, except in the case of annulment, the information, shall be deleted from the list.

I. Challenges on Form or Process of the RFP

Any challenges regarding the validity or legality of the form and procedures of this RFP, including but not limited to the evaluation and scoring of Proposals, shall be brought to the attention of the Agency at least ten (10) business days prior to the Proposal Submission Deadline. By submitting a proposal, the Proposer is deemed to have waived any challenges to the agency’s authority to conduct this procurement and the form and procedures of this RFP.

Section 8 – Contract Terms and Award

A. Award

If the State decides to award a contract as a result of this RFP process, any award is contingent upon approval of the Contract by Governor and Executive Council of the State of New Hampshire and upon continued appropriation of funding for the contract.
**B. Standard Contract Terms**

The Agency will require the successful bidder to execute a Firm Fixed Price/Not to Exceed Contract using the Standard Terms and Conditions of the State of New Hampshire which is attached as Appendix A.

The Term of the Contract will be for five (5) years from the date of approval. The contract term may be extended by an additional term of 1 year at the sole option of the State, subject to the parties’ prior written agreement on terms and applicable fees for each extended term. contingent upon satisfactory vendor performance, continued funding and Governor and Executive Council approval.

To the extent that a Proposer believes that exceptions to the standard form contract will be necessary for the Proposer to enter into the Agreement, the Proposer should note those issues during the Proposer Inquiry Period. The Agency will review requested exceptions and accept, reject or note that it is open to negotiation of the proposed exception at its sole discretion. If the Agency accepts a Proposer’s exception the Agency will, at the conclusion of the inquiry period, provide notice to all potential proposers of the exceptions which have been accepted and indicate that exception is available to all potential proposers. Any exceptions to the standard form contract that are not raised during the proposer inquiry period are waived. In no event is a Proposer to submit its own standard contract terms and conditions as a replacement for the State’s terms in response to this solicitation.

**C. Special Terms To Be Included In A Contract Resulting From This RFP**

- Add any key terms not captured in the P-37 or delete Section.