NH Department of Education
Bureau of Adult Education

National Reporting System (NRS) Assessment and Data Collection Policy

December, 2019
# TABLE OF CONTENTS

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Introduction and Context</td>
<td>3</td>
</tr>
<tr>
<td>Need for Assessment Policy</td>
<td>3</td>
</tr>
<tr>
<td>Purposes and Uses of Assessment</td>
<td>4</td>
</tr>
<tr>
<td>Instructional Purposes</td>
<td>4</td>
</tr>
<tr>
<td>Accountability Purposes</td>
<td>4</td>
</tr>
<tr>
<td>Summary and Overview</td>
<td>5</td>
</tr>
<tr>
<td>General Assessment Information</td>
<td>5</td>
</tr>
<tr>
<td>Pre-Testing &amp; Post-Testing Requirements</td>
<td>6</td>
</tr>
<tr>
<td>Approved Assessments for Adult Basic Education (ABE)</td>
<td>7</td>
</tr>
<tr>
<td>Approved Assessments for English as a Second Language (ESL)</td>
<td>7</td>
</tr>
<tr>
<td>Approved Assessments for Adult Diploma Programs (ADP)</td>
<td>7</td>
</tr>
<tr>
<td>Scoring and Alignment with NRS Levels</td>
<td>7</td>
</tr>
<tr>
<td>Resources for Information and Assistance</td>
<td>8</td>
</tr>
<tr>
<td>General Assessment Requirements</td>
<td>9</td>
</tr>
<tr>
<td>Participants to be Assessed</td>
<td>9</td>
</tr>
<tr>
<td>Measurable Skill Gain Explanation</td>
<td>9</td>
</tr>
<tr>
<td>Educational Functioning Level Explanation</td>
<td>10</td>
</tr>
<tr>
<td>Assessments Permitted</td>
<td>11</td>
</tr>
<tr>
<td>Pretesting Requirements</td>
<td>12</td>
</tr>
<tr>
<td>Post-testing Requirements</td>
<td>13</td>
</tr>
<tr>
<td>Assessment for Participants in Distance Education</td>
<td>14</td>
</tr>
<tr>
<td>Definitions For Distance Education Participants</td>
<td>14</td>
</tr>
<tr>
<td>Pre- and Posttesting for Distance Education Participants</td>
<td>15</td>
</tr>
<tr>
<td>Procedures for Documenting Distance Education Instructional Hours</td>
<td>15</td>
</tr>
<tr>
<td>Training for Administering Assessments</td>
<td>16</td>
</tr>
<tr>
<td>Accommodating for Participants with Disabilities or Other Special Needs</td>
<td>16</td>
</tr>
<tr>
<td>Guidelines for Each Assessment</td>
<td>17</td>
</tr>
<tr>
<td>Administration of the TABE</td>
<td>17</td>
</tr>
<tr>
<td>Scoring the TABE</td>
<td>17</td>
</tr>
<tr>
<td>Administration of the CASAS</td>
<td>18</td>
</tr>
<tr>
<td>Scoring the CASAS</td>
<td>18</td>
</tr>
<tr>
<td>Administration of Carnegie Units</td>
<td>19</td>
</tr>
<tr>
<td>Quality Control Procedures</td>
<td>19</td>
</tr>
<tr>
<td>Glossary of Acronyms</td>
<td>20</td>
</tr>
<tr>
<td>Appendix A: Adult Basic Education Educational Functioning Descriptors</td>
<td>21</td>
</tr>
<tr>
<td>Appendix B: English as a Second Language Educational Functioning Descriptors</td>
<td>24</td>
</tr>
</tbody>
</table>
INTRODUCTION AND CONTEXT

NEED FOR ASSESSMENT POLICY

The NH Department of Education, Bureau of Adult Education, receives state and federal funds for the administration of local adult education programs throughout the state. Federal funds issued by the US Department of Education, Office of Career, Technical and Adult Education, require the use of valid and reliable assessments for performance accountability. State funds provided for the purposes of providing adult education services are used in part to demonstrate the state’s commitment to maintaining efforts in adult education and therefore are subject to the same requirements.

According to the New Hampshire WIOA Combined State Plan, Title II Adult Education and Family Literacy Act of 2014, eligible agencies providing adult education services shall report on the following core indicators:

- the percentage of program participants who are in unsubsidized employment during the second quarter after exit from the program;
- the percentage of program participants who are in unsubsidized employment during the fourth quarter after exit from the program;
- the median earnings of program participants who are in unsubsidized employment during the second quarter after exit from the program;
- the percentage of program participants who obtain a recognized postsecondary credential, or a secondary school diploma or its recognized equivalent (subject to clause (iii))*
  during participation in or within 1 year after exit from the program;
- the percentage of program participants who, during a program year, are in an education or training program that leads to a recognized postsecondary credential or employment and who are achieving measurable skill gains toward such a credential or employment; and
- the indicators of effectiveness in serving employers established pursuant to clause (iv)**.

* For purposes of clause (i)(IV), or clause (ii)(III) with respect to clause (i)(IV), program participants who obtain a secondary school diploma or its recognized equivalent shall be included in the percentage counted as meeting the criterion under such clause only if such participants, in addition to obtaining such diploma or its recognized equivalent, have obtained or retained employment or are in an education or training program leading to a recognized postsecondary credential within 1 year after exit from the program.

** Prior to the commencement of the second full program year after the date of enactment of this Act, for purposes of clauses (i)(VI), or clause (ii)(III) with respect to clause (i)(IV), the Secretary of Labor and the Secretary of Education, after consultation with the representatives described in paragraph (4)(B), shall jointly develop and establish, for purposes of this subparagraph, 1 or more primary indicators of performance that indicate the effectiveness of the core programs in serving employers.

The NH Department of Education, Bureau of Adult Education is also required to report on participation, completion and outcomes for participants. This is done through the National Reporting System (NRS), a national outcome-based reporting system. Educational Functioning Level data is collected annually and reported through the National Reporting System to determine whether the state has met its negotiated performance levels and provide a state-by-state comparison.

The Educational Functioning Levels (EFL) gains are outcome measure definitions for what participants should know at each level and are based on descriptors. There are twelve (12) EFLs, six for Adult Basic
Education and six for English as a Second Language. All NRS approved assessments are aligned to the specific EFL descriptors established by OCTAE and used across all states.

Assessment data is used by the NH Bureau of Adult Education to evaluate the adult education needs of each geographic region; to determine appropriate funding for each region; and to ensure that programs support the Bureau’s mission of empowering adults to become lifelong learners; to support individuals in identifying their potential academic and/or career goals; and to assist students to become active participants in their communities. The National Reporting System provides standardization across the state and between states for measuring academic and employment performance.

In order for the data to be valid and reliable and therefore provide an accurate measure of participant progress, this policy provides specific directions for the administration of assessments, training of assessment administrators, procedures for accommodations for participants with disabilities, and quality control procedures.

The information in this manual is provided as policy guidance for adult education personnel as they carry out their responsibilities for assessment and data collection.

More information on the NRS including the Educational Functioning Level descriptors is available in Appendices A & B and at: www.nrsweb.org

PURPOSES AND USES OF ASSESSMENT

The assessments required by the NH Bureau of Adult Education are designed to be used for both instructional and accountability purposes.

INSTRUCTIONAL PURPOSES

A standardized assessment should be used to determine appropriate placement in an adult education class, group or tutor-pairing. When used in combination with other data, including an Intake interview, the assessment informs instruction. Instructors should be aware of the EFLs for participants in a class and develop a scope and sequence of instruction designed to increase the literacy and numeracy levels of the class. For multi-level classes, instructors can use assessment data to provide appropriate differentiated instruction for each member of the class.

Diagnostic information available from assessments can also assist the instructor and the participant with identifying priorities for learning in a time-limited environment. It can also assist with the development of a personalized learning plan.

Re-assessing a participant at an appropriate time provides the participant with valuable information about his/her progress which can often improve retention.

Please note that the standardized assessments required for accountability purposes should NOT be the only assessment used to determine the participant’s needs. Other assessments, including formative and summative, should be used throughout the instructional program to determine participant needs and track progress.

ACCOUNTABILITY PURPOSES

A standardized assessment, approved by the National Reporting System, is required to establish the participant’s starting point in order for academic gain over the course of the program to be measured against the same standards at the end of the program. Each adult education participant is required to be
assessed at the start of the education program and at appropriate intervals and at the end of the program to verify academic skill gain. The participant’s scores on the assessment determine the EFL in accordance with the level descriptors.

Measurable Skill Gain (MSG) is a key indicator in the National Reporting System and provides a measure of a participant’s interim progress towards a credential or employment. Under WIOA, there are five types of gain that may be used to determine whether a participant has completed an MSG for all of the core programs. Adult education participants may complete an MSG using two of the five types of gain: Educational Functioning Level (EFL) gain and attainment of a secondary school diploma or equivalent.

There are three ways to assess EFL gain:
1. Through pre and post-testing
2. Attainment of credits or Carnegie units
3. Entry into postsecondary education or training after exit

More information can be found on ways to assess EFL gain under Assessments Permitted.

### SUMMARY AND OVERVIEW

This assessment policy includes details on the administration of assessments for all adult education programs funded by the NH Department of Education, Bureau of Adult Education.

The section on General Assessment requirements includes information on the participants required to be assessed, the assessments permitted, when assessments must be administered, who may administer the assessments, and how accommodations for participants with disabilities or other needs can be made.

The next section outlines the specific guidelines for each assessment including how to administer the assessment, how to score assessments, how assessment scores are linked to NRS levels for both initial and follow up assessment, posttest time and training requirements for each assessment.

At the end of this manual, there are two appendices and a glossary.

### GENERAL ASSESSMENT INFORMATION

See sections below for specific assessment administration requirements.

The following assessments are approved for use with adult education participants in New Hampshire:

**For Adult Basic Education Levels (ABE Level 1 – 6):**
- TABE 11/12

**For English as a Second Language Levels:**
- CASAS Beginning Literacy
- CASAS Life & Work Reading 81 - 188
- CASAS Citizenship
- CASAS Life & Work Listening 981-986

**For Adult Secondary Education Levels (ABE Level 5 & 6) for Diploma Programs only:**
- Carnegie Units

Specific instructions for the administration and scoring of each assessment can be found in Guidelines for Each Assessment.
PRE-TESTING & POST-TESTING REQUIREMENTS

GENERAL PRE-TESTING AND POST-TESTING REQUIREMENTS

• All assessment tests must be administered in accordance with the directions provided by the test publishers.

• Alternative forms of the same test must be used for pre-testing and post-testing
  o For example, if a participant is pre-tested using the TABE 11, he/she must be post-tested using the TABE 12.

• Assessments are valid for 180 days.
  o For example, a participant is pre-tested in September, 2019, attends classes until December, 2019 and then exits the program without a post-test. If the participant returns before June, 2020, the original pre-test is still valid. However, the decision to use a previous assessment score should be based on the individual – it may be appropriate for the participant to be re-assessed upon return.

PRE-TESTING

• 100% of participants must be pre-tested within three (3) weeks of enrollment or 12 hours of instruction.
  o The assessment may be administered over the course of several days to ensure that participants do not become fatigued.

• All assessment data must be entered into the LACES data system within two weeks of administration.
  o When the assessment information is entered into the LACES system correctly, the participant’s starting EFL will automatically populate on the student record.
  o Do not enter Locator or Appraisal scores, these are not valid assessments.

• Program directors are responsible for checking the LACES Dashboard – Student Alerts for a list of participants needing an assessment.
  o NOTE: The LACES data system will only recognized NRS approved assessments on the Dashboard alert.

POST-TESTING

• Participants should be post-tested after the appropriate hours of instruction as indicated by the test publishers.

• Only under extreme circumstances should a participant be post-tested with less than the appropriate number of hours:
  o The participant is permanently moving out of the area.
  o The participant is permanently leaving the program AND the instructor has determined that the participant has made sufficient progress to warrant post-testing.
  o A waiver reason must be entered in the LACES system.

• A list of participants who may be eligible for post-testing, based on their instructional hours, is available on the LACES Dashboard – Student Alerts – Eligible for Post-Testing.

• NOTE: Participants are not required to be automatically post-tested at the end of the program year. Instructional hours will carry over into the new program year and the current assessment should be carried forward into the new program year.
  o For example, a participant enrolled in April, but only has 30 hours of instruction by the end of June. The assessment should be carried over into the new program year. When the participant completes an additional 10 hours of instruction in July for a total of 40 hours, he can be post-tested.
APPROVED ASSESSMENTS FOR ADULT BASIC EDUCATION (ABE)
For 2019-2020, the following assessments may be used to pre-test and post-test ABE and ALS students in NH adult education programs:

- **TABE 11/12 (Paper-based or Computer-based)**
  - May be used starting in October, 2018.
  - Must be used for any participant enrolling or starting a new Period of Participation on or after March 1, 2019.

APPROVED ASSESSMENTS FOR ENGLISH AS A SECOND LANGUAGE (ESL)
For 2019-2020, the following assessments may be used to pre-test and post-test ESL or ALS students in NH adult education programs:

- **CASAS Assessments**
  - Reading: Beginning Literacy Forms 27 – 28
  - Reading: Life & Work Forms 81 – 188
  - Reading: Citizenship (951, 951X-952, 952X)
  - Listening: Life & Work 980 Series Forms 981-986

APPROVED ASSESSMENTS FOR ADULT DIPLOMA PROGRAMS (ADP)
For 2019-2020, the following assessments may be used to pre-test and post-test Adult Diploma Program (ADP) students in NH adult education programs:

- **TABE 11/12***
- Number of Carnegie Units earned
  - 0 – 10 Credits is equivalent to ABE Level 5
  - 11+ Credits is equivalent to ABE Level 6

*see previous section on administration of the TABE 11/12.*

SCORING AND ALIGNMENT WITH NRS LEVELS

*NRS Technical Assistance Guide, retrieved 12/14/2018*

The following score ranges will be used to determine participants’ educational functioning levels (EFL) for placement and for reporting gains.

**TABLE 1: EDUCATIONAL FUNCTIONING LEVEL BENCHMARKS**

<table>
<thead>
<tr>
<th>Educational Functioning Level</th>
<th>Test</th>
<th>Grade Level</th>
<th>Scale Scores</th>
</tr>
</thead>
<tbody>
<tr>
<td>ABE Level 1</td>
<td>TABE 9/10</td>
<td>0 – 1.9 grade level</td>
<td>Reading: 367 and below</td>
</tr>
<tr>
<td></td>
<td>TABE 11/12</td>
<td>0 – 1 grade level</td>
<td>Total Math: 313 and below</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Language: 389 and below</td>
</tr>
<tr>
<td>ABE Level 2</td>
<td>TABE 9/10</td>
<td>2 – 3.9 grade level</td>
<td>Reading: 368-460</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Total Math: 314-441</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Language 390-490</td>
</tr>
<tr>
<td>ABE Level</td>
<td>TABE 9/10</td>
<td>4 – 5.9 grade level</td>
<td>Reading:</td>
</tr>
<tr>
<td>-----------</td>
<td>-----------</td>
<td>---------------------</td>
<td>---------</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>461-517</td>
</tr>
<tr>
<td>ABE Level 3</td>
<td>TABE 11/12</td>
<td>4 – 5 grade level</td>
<td>Reading:</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>501-535</td>
</tr>
<tr>
<td>ABE Level 4</td>
<td>TABE 9/10</td>
<td>6 – 8.9 grade level</td>
<td>Reading:</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>518-566</td>
</tr>
<tr>
<td>ABE Level 5</td>
<td>TABE 11/12</td>
<td></td>
<td>Reading:</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>536-575</td>
</tr>
<tr>
<td>Carnegie Units</td>
<td>TABE 9/10</td>
<td>9 – 10.9 grade level</td>
<td>Reading:</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>567-595</td>
</tr>
<tr>
<td>ABE Level 6</td>
<td>TABE 11/12</td>
<td></td>
<td>Reading:</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>576-616</td>
</tr>
<tr>
<td>Carnegie Units</td>
<td></td>
<td>9 – 10 grade level</td>
<td>0 – 10 Credits</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>596 and above</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>617-800</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>621-235</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Educational Functioning Level</th>
<th>Test</th>
<th>Scale Scores</th>
</tr>
</thead>
<tbody>
<tr>
<td>ESL Level 1</td>
<td>CASAS Reading, CASAS L &amp; W Listening</td>
<td>180 and below</td>
</tr>
<tr>
<td></td>
<td></td>
<td>162 – 180</td>
</tr>
<tr>
<td>ESL Level 2</td>
<td>CASAS Reading, CASAS L &amp; W Listening</td>
<td>181 – 190</td>
</tr>
<tr>
<td></td>
<td></td>
<td>181 - 189</td>
</tr>
<tr>
<td>ESL Level 3</td>
<td>CASAS Reading, CASAS L &amp; W Listening</td>
<td>191 – 200</td>
</tr>
<tr>
<td></td>
<td></td>
<td>190 – 199</td>
</tr>
<tr>
<td>ESL Level 4</td>
<td>CASAS Reading, CASAS L &amp; W Listening</td>
<td>201 -210</td>
</tr>
<tr>
<td></td>
<td></td>
<td>200 – 209</td>
</tr>
<tr>
<td>ESL Level 5</td>
<td>CASAS Reading, CASAS L &amp; W Listening</td>
<td>211 – 220</td>
</tr>
<tr>
<td></td>
<td></td>
<td>210 -218</td>
</tr>
<tr>
<td>ESL Level 6</td>
<td>CASAS Reading, CASAS L &amp; W Listening</td>
<td>221 – 235</td>
</tr>
<tr>
<td></td>
<td></td>
<td>219 -227</td>
</tr>
</tbody>
</table>

RESOURCES FOR INFORMATION AND ASSISTANCE
For assistance with policy questions, please contact Sarah Bennett, Administrator for the Bureau of Adult Education at:
(603) 271-6699 or Sarah.Bennett@doe.nh.gov

For assistance with entering assessment data into the LACES system, please see the LACES User Guide or contact LACES Technical Support at:
https://sites.google.com/a/literacypro.com/lps-support/lps-support-landing

For more information on the TABE, please see documentation from the publisher available in each adult education center or the publisher’s website at:
https://tabetest.com/

For more information on the CASAS, please see documentation from the publisher available in each adult education center or the publisher’s website at:
https://www.casas.org/

For more information on the National Reporting System, please see their website at:
https://www.nrsweb.org/

GENERAL ASSESSMENT REQUIREMENTS

PARTICIPANTS TO BE ASSESSED

All participants in adult education programs are required to be assessed with the designated assessments listed in this section. Data is used for both federal reporting to the National Reporting System and for state reporting.

All participants in Adult Basic Education, English as a Second Language, Adult Learner Services, Integrated Education and Training, Integrated English Literacy and Civics Education programs are reported to the National Reporting System. Eligible participants in Adult Diploma Programs are also reported to the National Reporting System.

Eligible participants are those who are:

- At least 18 years of age*
- Are NOT enrolled in secondary school or participating in a secondary home school program

* New Hampshire has a compulsory attendance law for all students until the age of 18. Under state law, 16 and 17 year olds are permitted to attend adult education classes under an Alternative Learning Plan. When a student turns 18, he/she may choose to remain enrolled in school or withdraw. Only students who have withdrawn are required to be reported to the National Reporting System.

Programs for Dual-Enrolled students are funded through State education funds, not federal funding. During the Intake process, the funding source for each participant must be designated in the LACES system. Any student enrolled in a regular secondary school or being home-schooled at the secondary level at the time of Intake is required to be designated as “Dual-Enrolled” in the LACES system. No Dual-Enrolled students are reported to the National Reporting System. Data on dual-enrolled student performance is used for state reporting.

MEASURABLE SKILL GAIN EXPLANATION

In adult education, there are two ways for a participant to complete Measurable Skill Gain (MSG):
1. Educational Functioning Level Gain
2. Attainment of a secondary school credential

There are three ways to assess EFL gain:

1. **Pre- and post-testing:** Local programs assess participants at intake to determine their educational functioning level (EFL). There are four levels for adult basic education (ABE), two for adult secondary education (ASE) and six levels for English as a second language (ESL). Each level is comprised of a set of skills and competencies that participants at that level can do in the areas of reading, writing, numeracy, speaking, listening and functional and workplace areas. Using these descriptors as guidelines, programs determine the appropriate initial level at which to place participants using a standardized assessment approved in the state assessment policy for use in National Reporting System (NRS). The program decides the skill areas in which to assess the participant based on the participant’s instructional needs and program requirements.

   After a predetermined amount of instruction determined by assessment requirements, the program conducts follow-up assessments of participants to determine whether they have advanced one or more EFL levels or are progressing within the same EFL level. Gain in any subject area on the posttest compared to the pretest is permitted. All assessments and procedures must conform to standard psychometric criteria for validity and reliability.

2. **Awarding of Carnegie Units:** NH Adult Diploma Programs may measure and report EFL gain through the awarding of credits or Carnegie units. Participants earning credits or Carnegie units in high school-level courses can complete ABE Level 5 by earning a minimum of 11 credits to move to 11th or 12th grade status (ABE Level 6).

3. **Entry into postsecondary education or training program:** EFL gain is also counted for participants who enter into a postsecondary education or training program after program exit. Entry must occur by the end of the program year.

**Attainment of a secondary school diploma or its recognized equivalent:** Participants may also complete an MSG by attaining a secondary school diploma while enrolled or after exit. The participant must obtain the credential by the end of the program year.

---

**EDUCATIONAL FUNCTIONING LEVEL EXPLANATION**

The NRS divides educational functioning into six levels each for adult basic education (ABE) and English as a second language (ESL). Each ABE level has a description of basic reading, writing, numeracy, and functional and workplace skills that can be expected from a person functioning at that level. The ESL levels describe speaking and listening skills and basic reading, writing, and functional workplace skills that can be expected from a person functioning at that level.

The functional and workplace skills for ABE and ESL differ by having a stronger second-language focus for ESL. Speaking and listening skills are only described for ESL, and numeracy is only described for ABE. Programs, however, may apply the numeracy descriptors to ESL participants and the speaking and listening descriptors to ABE participants if participants’ needs and the program’s instruction warrant this approach.

- The descriptors are entry-level descriptors and are illustrative of what a typical participant functioning at that level should be able to do. They are not a full description of skills for a particular level. When a participant has skills at one or more levels above the placement level, he or she has completed that level and can advance to the next level.
• Participants do not need to be assessed in all of the areas described in the level descriptors. The local program must decide the skill areas most relevant to each participant’s needs or the program’s curriculum, and assess participants in those areas. At a minimum, participants must be assessed in basic reading, writing, or math.
• If multiple skill areas are assessed and the participant has different abilities in different subject areas, the LACES data system will automatically use the lowest level for determining the participant’s initial educational functioning level.
  o Instruction provided to the participant may be in the subject areas determined through a comprehensive intake process, not only the standardized assessment.
  o However, a post-test gain in any subject area that was pre-tested, regardless of whether it was used for initial placement, can be the basis for determining EFL gain.

Appendix A describes the EFLs based on the revised EFL descriptors for adult basic education (ABE) which were implemented in September 2017. The TABE 11/12 is aligned with these descriptors and approved for use with the NRS.

In October 2016, NRS released revised EFL descriptors for English as a Second Language. However, these revised descriptors will not be implemented until the Secretary of Education has determined that there is at least one assessment that is aligned with these descriptors and suitable for use in the NRS. Appendix B describes the EFL descriptors for English as a second language will continue to be suitable for use in the NRS until the new descriptors are implemented.

ASSESSMENTS PERMITTED
All assessments must be appropriate for measuring literacy and language development of adult students and approved for use by the National Reporting System. Each assessment must be administered and scored in a standardized manner, as described by the publisher. All approved assessments have alternative, equivalent forms that must be used in accordance with this policy for pre- and post-testing. Each approved assessment is aligned with the NRS EFL descriptors and the benchmarks for each level are described in Table 1: Educational Functioning Level Benchmarks.

The following assessments are approved for 2019-2020:

For Adult Basic Education (ABE):
  o TABE 11/12 (Paper-based or Computer-based)
    ▪ May be used starting in October, 2018.
    ▪ Must be used for any participant enrolling or starting a new Period of Participation on or after March 1, 2019.

For English as a Second Language (ESL):
  o CASAS Assessments
    ▪ Reading: Beginning Literacy Forms 27 – 28
    ▪ Reading: Life & Work Forms 81 – 188
    ▪ Reading: Citizenship (951, 951X-952, 952X)
    ▪ Listening: Life & Work 980 Series Forms 981-986

For Adult Secondary Programs (ASE):
  o Number of Carnegie Units earned
    ▪ 0 – 10 Credits is equivalent to ABE Level 5
    ▪ 11+ Credits is equivalent to ABE Level 6
The TABE 11/12, published by Data Recognition Corporation, is available in one edition and may be delivered through paper-based or computer-based formats.

The TABE 11/12 provides detailed statistics on skill mastery and is available in five levels (L, E, M, D and A) and two forms (11 and 12). Tests have three subjects: Reading, Math and Language. The Reading content reflects mature, life- and work-related situations and highlights overlapping objectives, from word-meaning skills to critical-thinking skills. The Language content includes the skills to build communication skills necessary for functioning effectively on the job and in daily life. The Mathematics content reflects math application, particularly routine tasks such as estimating quantities and making computations involving time, distance, weight, etc.

Blueprints for each level of each form are available at: https://tabetest.com/students-2/tabe-1112/

CASAS BEGINNING LITERACY READING DESCRIPTION
The CASAS Beginning Literacy Reading, published by CASAS, is available in two forms, 27 and 28. This assessment is delivered through paper-based format.

Forms 27 and 28 are competency-based tests that focus on letter and word recognition and the concepts and conventions of print. This assessment is appropriate for participants in ESL Level 1 through ESL Level 3 and may be used with non-native English speakers.

CASAS LIFE AND WORK READING DESCRIPTION
The CASAS Life and Work Reading, published by CASAS is available in forms 81-188. This competency-based series helps to identify the reading skills that participants need to function successfully in today’s society.

CASAS CITIZENSHIP READING DESCRIPTION
The CASAS Citizenship Reading, published by CASAS, is available in the series 951-952. The assessment is designed to identify citizenship-focused reading skills.

CASAS LIFE AND WORK LISTENING DESCRIPTION
The CASAS Life and Work Listening, published by CASAS, is available in one NRS approved series, 980. There are three levels of tests available, levels A – C, to measure all six ESL levels as defined by the National Reporting System. The assessment includes an audio CD format that requires test candidates to listen and record their responses.

The 980 series is a listening comprehension series that is designed to identify the listening skills of ESL participants through a balance of life skills and employment related content.

CARNEGIE UNIT DESCRIPTION
Carnegie or high school credits may be used to determine educational functioning level. During the intake process, a complete evaluation of the participant’s transcript should be conducted. Credits being transferred into the Adult Diploma Program and used to meet local school district graduation requirements are eligible for this method of assessment.

PRETESTING REQUIREMENTS
There are two purposes for pre-testing: accountability and instruction. Therefore, it is essential that participants in adult education programs be pre-tested as soon as possible after enrolling in the program. This will ensure that skill progression is accurately recording for accountability purposes. For
instructional purposes, it is very important that pre-test information be used in conjunction with other intake assessments to determine appropriate placement and a course of instruction.

100% of participants must be pre-tested within three (3) weeks of enrollment or 12 hours of instruction. The assessment may be administered over the course of several days to ensure that participants do not become fatigued.

All assessment data must be entered into the LACES data system within two weeks of administration.

- When the assessment information is entered into the LACES system correctly, the participant’s starting EFL will automatically populate on the student record.
- Do not enter Locator or Appraisal scores as pre-tests, although required to decide which level of the assessment to administer, these are not valid assessments for determining EFLs.
- Program directors are responsible for checking the LACES Dashboard – Student Alerts for a list of participants needing an assessment.

Assessment scores are valid as pre-tests for 180 days. If a participant has “stopped out” of the program for more than 90 days, but less than 180 days, staff should assess whether it is appropriate to carry over the scores into the new Period of Participation or administer another pre-test. If a participant has not received instructional hours in more than 180 days, a new pre-test must be administered.

If an ESL participant scores above the acceptable range for ESL Level 6 on the CASAS, the out of range score cannot be used as a pre-test. The participant must be re-assessed using an approved assessment for the adult basic education program.

### POST-TESTING REQUIREMENTS

Post-testing is essential to determine participant progress for both accountability and instructional purposes and should occur at regular intervals in accordance with the publishers’ recommendations.

All participants should be post-tested after the appropriate hours of instruction as indicated by the test publishers. For the TABE, the recommended number of instructional hours needed for posttesting is 40 – 60 hours. For the CASAS, the recommended number of instructional hours needed for posttesting is 70 hours, or at the end of a program of instruction. To assist local adult education staff, the minimum number of required instructional hours prior to posttesting has been set in the LACES system as 40 for both assessments.

Only under **extreme** circumstances should a participant be post-tested with less than the appropriate number of hours. The following are examples of circumstances that might be allowed for post-testing a participant with less than the minimum number of required instructional hours:

- The participant is permanently moving out of the area.
- The participant is permanently leaving the program AND the instructor has determined that the participant has made sufficient progress to warrant post-testing.

For any participant post-tested prior to meeting the minimum number of instructional hours, a waiver reason must be entered in the LACES system. Waiver reasons will be reviewed by the State Office on an annual basis to ensure that participants are not being post-tested too early.

A list of participants who may be eligible for post-testing, based on their instructional hours, is available on the LACES Dashboard – Student Alerts – Eligible for Post-Testing.

Please note that participants are not required to be automatically post-tested at the end of the program year. Instructional hours will carry over into the new program year and the current assessment should be carried forward into the new program year.
For example, a participant enrolled in April, but only has 30 hours of instruction by the end of June. The assessment should be carried over into the new program year. When the participant completes an additional 10 hours of instruction in July for a total of 40 hours, he can be post-tested.

POSTTESTING FOR ESL STUDENTS SCORING OUT OF RANGE ON THE CASAS
If an ESL participant scores above the highest range on the CASAS on a posttest, the posttest score should be recorded in LACES and the participant re-assessed using the TABE 11/12 to determine an ABE Level.

POSTTESTING FOR ADULT DIPLOMA PROGRAM STUDENTS
For participants who start with an EFL of ABE Level 5 or ABE Level 6, earning a secondary school diploma or its equivalent can be substituted for a posttest. In this circumstance, the participant will have made Measurable Skill Gain. For National Reporting System purposes, the attainment of a secondary school diploma or equivalent will be recorded as the participant’s MSG rather than an EFL gain through pre- and post-testing.

For participants enrolled with an entry EFL of Level 4, who are participating in a course of study designated at the secondary level and indicated as such in the LACES system, may also substitute the earning of a secondary school diploma or equivalency for a posttest. In this circumstance, the participant will have made Measurable Skill Gain. For National Reporting System purposes, the attainment of a secondary school diploma or equivalent will be recorded as the participant’s MSG rather than an EFL gain through pre- and post-testing.

Post-testing requirements do not apply to participants in the Adult Diploma Program for whom the starting EFL was determined by an assessment of Carnegie credits. Upon completion of eleven credits, the participant’s current EFL will automatically increase from ABE Level 5 to ABE Level 6. The only method for these participants to complete ABE Level 6 is for a secondary school diploma or equivalency to be recorded in LACES under the Education – Credential tab.

ASSESSMENT FOR PARTICIPANTS IN DISTANCE EDUCATION

If post-testing is to be used to measure Measureable Skill Gain (MSG) for participants in distance education, the following policy applies.

DEFINITIONS FOR DISTANCE EDUCATION PARTICIPANTS

The US Department of Education, Office of Career & Technical & Adult Education (OCTAE) defines distance education for adult basic education programs as follows:

Distance education is a formal learning activity where students and instructors are separated by geography, time or both for the majority of the instructional period. Distance learning materials are delivered through a variety of media including, but not limited to, print, audio recording, videotape, television broadcasts, computer software, web-based interaction, and other online technologies. Teachers support distance learners through communication via mail, telephone, e-mail, or other web-based technologies or software.
Traditional Adult Education Learners – Students who receive the majority of their instruction through traditional face-to-face instruction

Distance Learners – Students who receive more than 60% of their instruction through distance education.

Clock Time Model - Proxy contact hours are assigned based on the elapsed time that a learner is connected to, or engaged in an online or standalone software program that tracks time.
- For example, when logging into the Edmentum system, the participant designates whether the learning is occurring in a facilitated/instructional environment or independently. The instructor can track time-on-task in each category for participants through the system.

Teacher Verification Model – A fixed number of instructional hours is earned for each assignment based on teacher determination, through the use of an established process, of the extent to which a participant engaged in, or completed, the assignment.
- For example, in the I-DEA curriculum, assignments in the online modules have a fixed number of hours determined by the level of mastery based on a rubric.

All adult education participants are required to work with a teacher /tutor or distance learning facilitator. This may include face-to-face instruction; online guided study through email or webchats; and phone calls providing progress checks; and other activities that facilitate learning. At no time shall any participant be taught through distance education only.

New Hampshire does not mandate specific curricula, however programs are to use curricula that are research-based, rigorous and aligned with the College & Career Readiness Standards. In an effort to provide affordable options for programs, the Bureau of Adult Education has three-year contracts with the following distance education publishers:
- Edmentum
- Aztec Software

PRE- AND POSTTESTING FOR DISTANCE EDUCATION PARTICIPANTS
Distance education participants must be assessed under the same guidelines as all other New Hampshire adult education participants. Participants in all WIOA programs must be pre- and post-tested in a proctored setting with a trained test administrator using one of the approved assessments described under Assessment Permitted. Distance education learners are subject to the same instructional requirements prior to posttesting as traditional learners as outlined in Posttesting Requirements.

PROCEDURES FOR DOCUMENTING DISTANCE EDUCATION INSTRUCTIONAL HOURS
Participants may only be counted once in the National Reporting System; either as a distance learner or a traditional classroom learner. Designation as a distance learner or traditional learner will be automatically calculated in the LACES system based on whether the percentage of instructional hours specified as distance education is 60% or greater at the end of each program year.

Please note the following:
- Instructional hours entered into LACES must be specified as “Instruction – Distance Learning” or “Instruction hours”. Some online programs will allow the participant to indicate if the lesson is being conducted in the classroom or if the participant is working independently.
• All distance education instructional hours must be documented using the Clock Time Model or Teacher Verification Model.

TRAINING FOR ADMINISTERING ASSESSMENTS

It is essential for data quality, that all assessments be administered in a standardized manner in accordance with the test publishers’ directions.

All staff administering the TABE 11/12 is required to complete the online administrator certification provided by Data Recognition Corporation. Every center offering Adult Basic Education programming is required to have at least one staff member certified by March 1, 2019. The two-part certification is available at: https://tabetest.com/tabe-1112-certification-process/ Certification candidates must complete both training modules in their entirety in order for the certificate to generate.

All staff administering any CASAS assessment is required to complete the online administrator certification provided by CASAS for the assessments being administered at that center. Every center offering English as a Second Language is required to have at least one staff member certified for the CASAS Implementation Basics Training by March 1, 2019. The certification is available at: http://training.casas.org/

Documentation of certification must be kept on file at the local center and provided to the NH Bureau of Adult Education upon request.

ACCOMMODATING FOR PARTICIPANTS WITH DISABILITIES OR OTHER SPECIAL NEEDS

WIOA and the Americans with Disabilities Act require equal access for all learners in education programs, including learners with disabilities. One of the goals of WIOA is to increase access to adult programs and achieve employment outcomes for learners with disabilities.

During the intake process, participants should be assessed to determine if testing accommodations might be appropriate. If a participant discloses a disability during the Intake process, the local staff is responsible for ensuring that any accommodations needed during the assessment process are offered. The Bureau of Adult Education, through its Professional Development contractor, Second Start, provides access to a Disabilities Consultant for all adult education programs. If local program staff have a question about which accommodation(s) might be appropriate or how to administer an assessment with accommodations, the Disabilities Consultant should be contacted prior to assessment.

Adult learners with disabilities are responsible for requesting accommodations. The need for accommodation should be documented in official learner records, such as an Individual Educational Plan (IEP), Individual Program Plan (IPP), or Individualized Plan for Employment (IPE), the information could also come from a doctor’s report, a diagnostic assessment from a certified professional and other clinical records. For more assistance in determining whether an accommodation is appropriate or which accommodations to use, please contact the Disabilities Consultant.

Each of the approved assessments provides a variety of accommodations for test administration. It is responsibility of the local test administrator to be familiar with the accommodations available from the test publisher and to use those accommodations when needed.

For more information about accommodations available on assessments from Data Recognition Corporation, please see: https://tabetest.com/PDFs/TABE_Guidelines_to_Inclusive_Testing_2017.pdf
For more information about accommodations available on assessments from CASAS, please see: https://www.casas.org/docs/pagecontents/accommodationsguidelines2010.pdf

GUIDELINES FOR EACH ASSESSMENT

ADMINISTRATION OF THE TABE
During the 2019-2020 program year, the state of New Hampshire, the only approved version of the TABE is the TABE 11/12.

Any participant enrolling or starting a new Period of Participation after March 1, 2019, must be pre-tested using the TABE 11/12.

The TABE is appropriate for all participants in Adult Basic Education (ABE) programs and may be appropriate for participants in the following programs: Adult Learner Services, Integrated Education and Training, Integrated English Literacy & Civics Education (for participants scoring out of range on the CASAS) and the Adult Diploma Program (for participants with 0 Carnegie credits).

The TABE 11/12 must be administered according to the directions provided by the test publisher. For more information, please see the test administration manuals.

When administering the TABE, the Locator Test must be used first, every time, to determine the appropriate level of the TABE 11/12 assessment for the participant because there are five available levels of the each test.

TABE assessments in Reading, Language and/or Math may be administered depending on the participant’s goals as determined through the Intake process. When more than one content area is assessed, the entry EFL is set by the LACES system as the lowest level.

• For example, if a participant scores 350 on the TABE 11 Reading and 520 on the TABE 11 Math, she would have a designated entry EFL as ABE Level 1 based on her Reading score rather than Level 3 as indicated by her Math score.

• Measurable Skill Gain (MSG) recorded on Table 4 and 4B may be determined by skill gain in any content area where there is a pre-test and post-test, not only the one determining the entry EFL.
  • Using the example above, if when post-testing, the participant achieves a 600 on Math; she will be considered to have made MSG even if she does not make skill gain in Reading, the designated entry content area.

Alternate forms of the assessment must be used for pre- and post-testing.
• For example, if a participant is pre-tested using the TABE 11, he/she must be post-tested using the TABE 12.

Different tests cannot be used for pre-testing and post-testing.
• For example, a participant is pre-tested using the CASAS, he/she cannot be post-tested using the TABE 11 or the TABE 12.

For the TABE 11/12, the test may be administered using the paper-based or computer-based version.

SCORING THE TABE
Assessment scoring for the TABE must be done in accordance with the publisher’s directions.

When the TABE 11/12 is delivered in the computer-based format, the scores will automatically be calculated and recorded on the DRC In-Sight system. An Individual Diagnostic Profile will be created and should be used to guide instruction for the participant.

If the TABE 11/12 is administered in the paper-based format, the answer booklets should be scanned into the TABE Online Portal for scoring and to develop the Diagnostic Profile to guide instruction.

As of July 1, 2019, all programs must use the computerized scoring for paper-based administration.

The LACES data system will automatically place participants into an NRS educational functioning level based on the assessment administered and the score.

**ADMINISTRATION OF THE CASAS**

The CASAS must be administered according to the directions provided by the test publisher for more information, please see the Test Administration manual.

The CASAS is appropriate for all participants in English as a Second Language (ESL) programs and may be appropriate for participants in the following program: Adult Learner Services, Integrated Education and Training, and Integrated English Literacy & Civics Education.

When administering the CASAS, the Appraisal must be used first to determine the appropriate level of the assessment for the participant.

Assessments in Reading and/or Listening may be administered depending on the participant’s goals as determined through the Intake process. When more than one content area is assessed, the entry EFL is set by the LACES system as the lowest level.

- For example, if a participant scores in the ESL Level 1 range on the CASAS Reading and in the ESL Level 3 on the CASAS Listening, she would have a designated entry EFL as ABE Level 1 based on her Reading score rather than Level 3 as indicated by her Listening score.
- Measurable Skill Gain (MSG) recorded on Table 4 and 4B may be determined by skill gain in any content area where there is a pre-test and post-test, not only the one determining the entry EFL.
  - Using the example above, if when post-testing, the participant achieves a level gain on Listening; she will be considered to have made MSG even if she does not make skill gain in Reading, the designated entry content area.

Alternate forms of the assessment must be used for pre- and posttesting.

- For example, a participant is pre-tested using the Beginning Reading Literacy Form 27, he/she must be posttested using the Form 28.

Different versions of the test (Beginning Reading Literacy and Life & Work Listening) cannot be used for pre-testing and post-testing.

- For example, a participant is pre-tested using the Beginning Reading Literacy Form 27, he/she cannot be post-tested using the Life & Work Listening Form 81.

**SCORING THE CASAS**

Scoring the CASAS must be done in accordance with the publisher’s guidelines.
Because the assessment is administered through a paper-based format and hand-scored, every effort should be made to ensure that the hand-scoring is correct.

**ADMINISTRATION OF CARNEGIE UNITS**

For participants enrolled in the Adult Diploma Program, a review of previous high school transcripts is required to determine the number of starting Carnegie units and a plan of study to meet local graduation requirements.

Carnegie units at entry must be entered into the LACES system to determine the entry NRS-aligned educational functioning level as ABE Level 5 or ABE Level 6.

- For a participant entering an ADP with 0 credits, a TABE test will have to be administered to determine the entry EFL. See instructions above for administration of the TABE.
- For each class, the possible credits must be entered when setting up the class. This allows the State Office to track the number of credits attempted to compare to the number of credits earned.
- For each class offered through an ADP, Carnegie units must be assigned as indicated in the local program policies. For example, US History is a 1 credit course or Health is a 0.5 credit course.

When a participant successfully completes a course, the course completion must be recorded and the credits earned entered. If the participant earns a secondary school diploma or equivalent, it must be recorded in LACES on the Education Tab.

For more information, see LACES Training document titled: Instructions for entering possible credits and credits earned (4/6/2018)

Additional resources for sources of credit can be found in Ed 702.06 at [http://www.gencourt.state.nh.us/rules/state_agencies/ed700.html](http://www.gencourt.state.nh.us/rules/state_agencies/ed700.html)

**QUALITY CONTROL PROCEDURES**

For EFLs to be meaningful, assessments need to be administered in a standardized and consistent way by all centers. When these procedures are not followed correctly or consistently, the determination of EFL is invalid and not comparable across programs or possibly even within program, making data validity questionable.

All assessment data must be entered into the LACES data system within two weeks of administration. Not only will this allow real-time data collection, it will allow local program staff to use the diagnostic tools in the LACES data system to ensure that assessment data has been entered and educational functioning levels assigned. Accurate data will assist in determining when the participant is eligible for posttesting.

The State of New Hampshire signed a three year contract with Data Recognition Corporation to purchase the TABE 11/12 in paper-based and computer-based formats on October 3, 2018. All adult education programs were provided with the following materials:

- TABE 11 Test Directions
- TABE 12 Test Directions
- TABE 11/12 Test Administration Manual
- TABE 11/12 Scoring Guide

When administering the paper-based TABE 11/12, original answer booklets must be used. To avoid errors in hand-correcting, all answer booklets, including the Locator test, should be scanned into the DRC InSight Portal. This is required for all programs as of July 1, 2019.
Program directors are responsible for ensuring that the assessment is administered properly including checking that a Locator test was administered prior to the appropriate level test. This will also be verified during State Office desk monitoring and on-site monitoring of programs.

GLOSSARY OF ACRONYMS

<table>
<thead>
<tr>
<th>ABE</th>
<th>Adult Basic Education</th>
</tr>
</thead>
<tbody>
<tr>
<td>ADP</td>
<td>Adult Diploma Program</td>
</tr>
<tr>
<td>ALS</td>
<td>Adult Learning Services Program (Tutorial Program)</td>
</tr>
<tr>
<td>CASAS</td>
<td>Comprehensive Adult Student Assessment System</td>
</tr>
<tr>
<td>EFL</td>
<td>Education Functioning Level</td>
</tr>
<tr>
<td>ESL</td>
<td>English as a Second Language</td>
</tr>
<tr>
<td>IELCE</td>
<td>Integrated English Literacy and Civics Education</td>
</tr>
<tr>
<td>IET</td>
<td>Integrated Education and Training</td>
</tr>
<tr>
<td>NRS</td>
<td>National Reporting System</td>
</tr>
<tr>
<td>PSP</td>
<td>Postsecondary Preparation Program</td>
</tr>
<tr>
<td>PST</td>
<td>Postsecondary Transitions Program</td>
</tr>
<tr>
<td>TABE</td>
<td>Test of Adult Basic Education</td>
</tr>
</tbody>
</table>


**APPENDIX A: ADULT BASIC EDUCATION EDUCATIONAL FUNCTIONING DESCRIPTORS**

From National Reporting System Technical Assistance Guide Retrieved 12/17/2018

For Testing Benchmarks, please see Table 1

<table>
<thead>
<tr>
<th>EFL Level</th>
<th>Basic Reading and Writing</th>
<th>Numeracy Skills</th>
<th>Functional and Workplace Skills</th>
</tr>
</thead>
<tbody>
<tr>
<td>ABE Level 1</td>
<td>Individual has no or minimal reading and writing skills. May have little or no comprehension of how print corresponds to spoken language and may have difficulty using a writing instrument. At the upper range of this level, individual can recognize, read, and write letters and numbers but has a limited understanding of connected prose and may need frequent re-reading. Can write a limited number of basic sight words and familiar words and phrases; may also be able to write simple sentences or phrases, including very simple messages. Can write basic personal information. Narrative writing is disorganized and unclear, inconsistently uses simple punctuation (e.g., periods, commas, question marks), and contains frequent errors in spelling.</td>
<td>Individual has little or no recognition of numbers or simple counting skills or may have only minimal skills, such as the ability to add or subtract single digit numbers.</td>
<td>Individual has little or no ability to read basic signs or maps and can provide limited personal information on simple forms. The individual can handle routine entry-level jobs that require little or no basic written communication or computational skills and no knowledge of computers or other technology.</td>
</tr>
<tr>
<td>ABE Level 2</td>
<td>Individual can read simple material on familiar subjects and comprehend simple and compound sentences in single or linked paragraphs containing a familiar vocabulary; can write simple notes and messages on familiar situations but lacks clarity and focus. Sentence structure lacks variety, but individual shows some control of basic grammar (e.g., present and past tense) and consistent use of punctuation (e.g., periods, capitalization).</td>
<td>Individual can count, add, and subtract three-digit numbers; can perform multiplication through 12; can identify simple fractions; and can perform other simple arithmetic operations.</td>
<td>Individual is able to read simple directions, signs, and maps; fill out simple forms requiring basic personal information; write phone messages; and make simple changes. There is minimal knowledge of and experience with using computers and related technology. The individual can handle basic entry-level jobs that require minimal literacy skills; can recognize very short, explicit, pictorial texts (e.g., understands logos related to worker safety before using a piece of machinery); and can read want ads and complete simple job applications.</td>
</tr>
<tr>
<td>ABE Level 3</td>
<td>Individual can read text on familiar subjects that have a simple and clear underlying structure (e.g., clear main idea,</td>
<td>Individual can perform with high accuracy all four basic math operations using whole numbers up to three digits and</td>
<td>Individual is able to handle basic reading, writing and computational tasks related to life roles, such as completing</td>
</tr>
<tr>
<td>ABE Level 4</td>
<td>Individual can comprehend expository writing and identify spelling, punctuation, and grammatical errors; can comprehend a variety of materials, such as periodicals and nontechnical journals on common topics; can</td>
<td>Individual can perform all four basic math operations with whole numbers and fractions; can determine correct math operations for solving narrative math problems; can convert fractions to decimals and decimals to fractions; and can perform basic operations on fractions.</td>
<td>Individual is able to handle basic life skills tasks, such as understanding graphs, charts, and labels; can follow multistep diagrams, can read authentic materials on familiar topics; such as simple employee handbooks and payroll stubs; can complete forms, such as a job application and can reconcile a bank statement. The individual can handle jobs that involve following simple written instructions and diagrams; can read procedural texts, where the information is supported by diagrams, to remedy a problem, such as locating a problem with a machine or carrying out repairs using a repair manual. The individual can learn or work with most basic computer software, such as using a word processor to produce own texts, and can follow simple instructions for using technology.</td>
</tr>
<tr>
<td>ABE Level 5</td>
<td>Individual can comprehend expository writing and identify spelling, punctuation, and grammatical errors; can comprehend a variety of materials, such as periodicals and nontechnical journals on common topics; can</td>
<td>Individual can perform all basic math functions with whole numbers, decimals, and fractions; can interpret and solve simple algebraic equations, tables, and graphs and can develop own tables and graphs; can create and use tables and graphs; can complete forms and</td>
<td>Individual is able or can learn to follow simple multistep directions and read common legal forms and manuals; can integrate information from texts, charts, and graphs; can create and use tables and graphs; can complete forms and</td>
</tr>
<tr>
<td></td>
<td>chronological order); can use context to determine meaning; can interpret actions required in specific written directions; can write simple paragraphs with a main idea and supporting details on familiar topics (e.g., daily activities, personal issues) by recombining learned vocabulary and structures; and can self- and peer edit for spelling and punctuation errors.</td>
<td>can identify and use all basic mathematical symbols.</td>
<td></td>
</tr>
<tr>
<td>ABE Level 6</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>---</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>comprehend library reference materials and compose multi-paragraph essays; can listen to oral instructions and write an accurate synthesis of them; and can identify the main idea in reading selections and use a variety of context issues to determine meaning. The individual can write in an organized and cohesive manner with few mechanical errors; can write using a complex sentence structure; and can write personal notes and letters that accurately reflect thoughts.</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>graphs; and can use math in business transactions.</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>applications and complete resumes; can perform jobs that require interpreting information from various sources and writing or explaining tasks to other workers; is proficient using computers and can use most common computer applications; can understand the impact of using different technologies; and can interpret the appropriate use of new software and technology.</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>ABE Level 6</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Individual can comprehend, explain, and analyze information from a variety of literacy works, including primary source materials and professional journals, and can use context cues and higher order processes to interpret the meaning of written material. Writing is cohesive with clearly expressed ideas supported by relevant detail, and individual can use varied and complex sentence structures with few mechanical errors.</strong></td>
</tr>
<tr>
<td><strong>Individual can make mathematical estimates of time and space; can apply principles of geometry to measure angles, lines, and surfaces; and can apply trigonometric functions.</strong></td>
</tr>
<tr>
<td><strong>Individual is able to read technical information and complex manuals; can comprehend some college-level books and apprenticeship manuals; can function in most job situations involving higher order thinking; can read text and explain a procedure about a complex and unfamiliar work procedure, such as operating a complex piece of machinery; can evaluate new work situations and processes; and can work productively and collaboratively in groups and serve as a facilitator and reporter of group work. The individual is able to use common software and learn new software applications; can define the purpose of new technology and software and select appropriate technology; can adapt use of software or technology to new situations; and can instruct others, in written or oral form, on software and technology use.</strong></td>
</tr>
</tbody>
</table>
**APPENDIX B: ENGLISH AS A SECOND LANGUAGE EDUCATIONAL FUNCTIONING DESCRIPTORS**

**NOTE:** Revised EFLs for ESL have been released but will not be implemented until there is an NRS approved assessment aligned with the new EFLs is available.

The descriptors are entry-level descriptors and are illustrative of what a typical student functioning at that level should be able to do. They are not a full descriptor of skills for the level.

For Testing Benchmarks, please see [Table 1](#).

<table>
<thead>
<tr>
<th>EFL</th>
<th>Listening and Speaking</th>
<th>Basic Reading and Writing</th>
<th>Functional and Workplace Skills</th>
</tr>
</thead>
<tbody>
<tr>
<td>ESL Level 1</td>
<td>Individual cannot speak or understand English, or understands only isolated words or phrases.</td>
<td>Individual has no or minimal reading or writing skills in any language. May have little or no comprehension of how print corresponds to spoken language and may have difficulty using a writing instrument.</td>
<td>Individual functions minimally or not at all in English and can communicate only through gestures or a few isolated words, such as name and other personal information; may recognize only common signs or symbols (e.g., stop sign, product logos); and can handle only very routine entry-level jobs that do not require oral or written communication in English. There is no knowledge or use of computers or technology.</td>
</tr>
<tr>
<td>ESL Level 2</td>
<td>Individual can understand basic greetings, simple phrases, and commands. Can understand simple questions related to personal information, spoken slowly and with repetition. Understands a limited number of words related to immediate needs and can respond with simple learned phrases to some common questions related to routine survival situations. Speaks slowly and with difficulty. Demonstrates little or no control over grammar.</td>
<td>Individual can read numbers and letters and some common sight words. May be able to sound out simple words. Can read and write some familiar words and phrases, but has a limited understanding of connected prose in English. Can write basic personal information (e.g., name, address, telephone number) and can complete simple forms that elicit this information.</td>
<td>Individual functions with difficulty in social situations and in situations related to immediate needs. Can provide limited personal information on simple forms, and can read very simple common forms of print found in the home and environment, such as product names. Can handle routine entry level jobs that require very simple written or oral English communication and in which job tasks can be demonstrated. May have limited knowledge and experience with computers.</td>
</tr>
<tr>
<td>ESL Level 3</td>
<td>Individual can understand common words, simple phrases, and sentences containing familiar vocabulary, spoken slowly with some repetition. Individual can respond to simple questions about personal everyday activities, and can express immediate needs, using simple learned phrases or short</td>
<td>Individual can read most sight words and many other common words. Can read familiar phrases and simple sentences but has a limited understanding of connected prose and may need frequent rereading. Individual can write some simple sentences with limited vocabulary. Meaning may be unclear. Writing shows very</td>
<td>Individual can function in some situations related to immediate needs and in familiar social situations. Can provide basic personal information on simple forms and recognizes simple common forms of print found in the home, workplace, and community. Can handle routine entry level jobs requiring basic written or oral English.</td>
</tr>
<tr>
<td>ESL Level 4</td>
<td>Individual can understand simple learned phrases and limited new phrases containing familiar vocabulary, spoken slowly with frequent repetition; can ask and respond to questions using such phrases; can express basic survival needs and participate in some routine social conversations, although with some difficulty; and has some control of basic grammar.</td>
<td>Individual can read simple material on familiar subjects and comprehend simple and compound sentences in single or linked paragraphs containing a familiar vocabulary; can write simple notes and messages on familiar situations but lacks clarity and focus. Sentence structure lacks variety but shows some control of basic grammar (e.g., present and past tense) and consistent use of punctuation (e.g., periods, capitalization).</td>
<td>Individual can interpret simple directions and schedules, signs, and maps; can fill out simple forms but needs support on some documents that are not simplified; and can handle routine entry-level jobs that involve some written or oral English communication but in which job tasks can be demonstrated. Individual can use simple computer programs and can perform a sequence of routine tasks given directions using technology (e.g., fax machine, computer).</td>
</tr>
<tr>
<td>ESL Level 5</td>
<td>Individual can understand learned phrases and short new phrases containing familiar vocabulary, spoken slowly and with some repetition; can communicate basic survival needs with some help; can participate in conversation in limited social situations and use new phrases with hesitation; and relies on description and concrete terms. There is inconsistent control of more complex grammar.</td>
<td>Individual can read text on familiar subjects that have a simple and clear underlying structure (e.g., clear main idea, chronological order); can use context to determine meaning; can interpret actions required in specific written directions; can write simple paragraphs with a main idea and supporting details on familiar topics (e.g., daily activities, personal issues) by recombining learned vocabulary and structures; and can self- and peer edit for spelling and punctuation errors.</td>
<td>Individual can meet basic survival and social needs, can follow some simple oral and written instruction, and has some ability to communicate on the telephone on familiar subjects; can write messages and notes related to basic needs; can complete basic medical forms and job applications; and can handle jobs that involve basic oral instructions and written communication in tasks that can be clarified orally. Individual can work with or learn basic computer software such as word processing, and can follow simple instructions for using technology.</td>
</tr>
<tr>
<td><strong>ESL Level 6</strong></td>
<td>Individual can understand and communicate in a variety of contexts related to daily life and work. Can understand and participate in conversation on a variety of everyday subjects, including some unfamiliar vocabulary, but may need repetition or rewording. Can clarify own or others’ meaning by rewording. Can understand the main points of simple discussions and informational communication in familiar contexts. Shows some ability to go beyond learned patterns and construct new sentences. Shows control of basic grammar but has difficulty using more complex structures. Has some basic fluency of speech.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Individual can read moderately complex text related to life roles and descriptions and narratives from authentic materials on familiar subjects. Uses context and word analysis skills to understand vocabulary, and uses multiple strategies to understand unfamiliar texts. Can make inferences and predictions, and compare and contrast information in familiar texts. Individual can write multi-paragraph text (e.g., organizes and develops ideas with clear introduction, body, and conclusion), using some complex grammar and a variety of sentence structures. Makes some grammar and spelling errors. Uses a range of vocabulary.</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Individual can function independently to meet most survival needs and to use English in routine social and work situations. Can communicate on the telephone on familiar subjects. Understands radio and television on familiar topics. Can interpret routine charts, tables, and graphs and can complete forms and handle work demands that require nontechnical oral and written instructions and routine interaction with the public. Individual can use common software, learn new basic applications, and select the correct basic technology in familiar situations.</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>